City of Tampa Pension Fund for Firefighters and Police Officers

Actuarial Valuation as of October 1, 2022

Contributions Applicable to City's Plan/Fiscal Year Ending September 30, 2024





May 31, 2023

Ms. Tiffany Weber, Plan Administrator The City of Tampa Pension Fund for Firefighters and Police Officers 3001 North Boulevard Tampa, FL 33603

Re: October 1, 2022 Actuarial Valuation

Dear Tiffany:

We are pleased to present to the Board this report of the annual actuarial valuation of the City of Tampa Pension Fund for Firefighters and Police Officers. The funding valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to develop the appropriate funding requirements for the applicable plan year. Please note that this valuation may not be applicable for any other purposes.

The valuation has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board, and reflects laws and regulations issued to date pursuant to the provisions of Chapters 112, 175, and 185 Florida Statutes, as well as applicable federal laws and regulations. In our opinion, the assumptions used in this valuation, as adopted by the Board of Trustees, represent reasonable expectations of anticipated plan experience. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including: changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of this valuation, we did not perform an analysis of the potential range of such future measurements.

For determining required contributions under Florida Statutes, funded percentages and unfunded liabilities are measured on an actuarial value of assets basis. The same measurements using market value of assets would result in different funded percentages and unfunded liabilities. The funded percentage and unfunded liabilities are appropriate for assessing the need and level of future contributions but do not assess the funded status of the plan if the plan were to settle all or a portion of its liabilities.

In conducting the valuation, we have relied on personnel, plan design, and asset information supplied by the Plan Administrator, financial reports prepared by the Plan's accountant and auditor, and the actuarial assumptions and methods described in the Actuarial Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for



consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

In performing the analysis, we used third-party software to model (calculate) liabilities. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models to generate the costs. All internally developed models are reviewed as part of the process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

The undersigned is familiar with the immediate and long-term aspects of pension valuations and meets the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All of the sections of this report are considered an integral part of the actuarial opinions.

To my knowledge, no associate of Foster & Foster, Inc. working on valuations of the program has any direct financial interest or indirect material interest in the City of Tampa, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of the City of Tampa Pension Fund for Firefighters and Police Officers. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.

If there are any questions, concerns, or comments about any of the items contained in this report, please contact us at 239-433-5500.

Respectfully submitted,

Foster & Foster. Inc

By:

Joseph Griffin, ASA, EA, MAAA Enrolled Actuary #23-6938

Enclosures

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Section I – Summary of Report

The regular annual actuarial valuation of the City of Tampa Pension Fund for Firefighters and Police Officers (the Plan), performed as of October 1, 2022, has been completed and the results are presented in this Report. The contribution amounts set forth herein are applicable to the City's plan/fiscal year ended September 30, 2024.

The contribution requirements, compared with those developed in the October 1, 2021 actuarial valuation report, are as follows:

Valuation Date	10/1/2022	10/1/2021
Applicable Plan/Fiscal Year End	9/30/2024	9/30/2023
Total Required Contribution	\$ 73,985,124	\$ 59,074,068
% of Total Annual Payroll	49.17%	40.24%
Less Estimated State Contributions ¹	\$ 8,208,255	\$ 7,778,059
% of Total Annual Payroll	5.45%	5.30%
Equals Required City and Member	\$ 65,776,869	\$ 51,296,009
% of Total Annual Payroll	43.72%	34.94%
Member Contribution	\$28,109,773	\$ 21,921,371
% of Total Annual Payroll	18.68%	14.93%
City Contribution	\$ 37,667,096	\$ 29,374,638
% of Total Annual Payroll	25.04%	20.01%

¹ Represents the amount received in calendar 2022.

The required contributions are based upon Base Plan benefits only. Separate accounting of assets is maintained to support cost of living (COLA) benefits, the deferred retirement option program (DROP) and for the 13th Check Program. These other programs do not directly impact the funding for the Base Plan benefits. As requested by the Florida Division of Retirement, the DROP account balances are included in valuation assets (Actuarial and Market Value of Assets) and liabilities. The inclusion of the DROP in both valuation assets and liabilities has no impact on the unfunded liabilities or required contributions.

The required contribution less the estimated State contribution is split between the Members and the City at a ratio of 1 to 1.34. The active Members contribute based upon a graduated schedule (Full Scale Contribution Rate, FSCR) of covered pay. The Member contribution rate as a percentage of the FSCR is developed through the actuarial valuation. The City matches 134% of the Members' contributions deposited at the end of each quarter. The expected member contributions as a percentage of the FSCR is 80.75% for the fiscal year ending September 30, 2024.

Section I – Summary of Report

Investment Return Allocation

For the year ending September 30, 2022 the actual return on the total fund was -\$416,285,813 and was allocated across accounts as follows:

	Investment Return Allocation	Approximate Investment Return
Base Plan (Base)	\$ (210,282,310)	-15.67%
Postretirement Adjustment Account (PRAA)	(200,551,514)	-15.66%
Base + PRAA	\$ (410,833,824)	-15.67%
Deferred Retirement Option Plan (DROP)	(5,451,989)	-11.94%
13 th Check	0	
Total Investment Return	\$ (416,285,813)	-15.51%

Plan Experience

For the fiscal year ending September 30, 2022 the plan experienced an overall loss of \$109.4 million which will be amortized over a period of 15 years. This resulted in an increase in the unfunded actuarial accrued liability. The primary sources of gains and losses are as follows:

Losses on the Actuarial Value of Assets

The Actuarial Value of Assets for the Base Plan including the DROP decreased from \$1,428.4 million to \$1,384.6 million during the fiscal year ending September 30, 2022, reflecting an investment rate of return on -0.17% compared to the assumed rate of investment return of 8.50%. This resulted in a loss of \$114.7 million.

Gains on the Actuarial Accrued Liability

There was an overall gain on the Actuarial Accrued Liability of approximately \$1.12 million. This was primarily due to variances in actual versus expected rates of retirement, termination, death and disability.

Gains due to Contribution Timing

Under Florida Statutes, Plans can elect an actuarial valuation date for determining required contributions that is up to one year prior to the applicable fiscal year. This allows Plan sponsors time to adequately budget for upcoming contribution requirements, but results in year-over-year gains and losses due to the timing of contributions. Over time, these gains and losses are expected to largely offset each other. For the year ending September 30, 2022, the Plan experienced a gain of \$4.19 million due to the timing of contributions.

Section I – Summary of Report

Changes in Plan Provisions and Assumptions

There were no changes in plan provisions from the prior valuation. A complete description of the plan provisions can be found in the Summary of Plan Provisions section of this report.

There were no changes in assumptions from the prior valuation. A complete description of the actuarial assumptions and methods can be found in the Actuarial Assumptions and Methods section of this report.

Discussion of Risks

In reviewing the actuarial results contained in this report it is important to consider key risk factors that may impact the future solvency of the Plan and/or future contribution requirements. One of the most significant risks is the risk of adverse investment performance. Prolonged periods of investment performance below the assumed rate of investment return will reduce the Plan's funded status and increase contribution requirements over the long-term. The resulting increases will impact both the members' and the City's contribution requirements.

The required contributions are based upon Base Plan benefits only. Separate accounting of assets is maintained to support cost of living (COLA) benefits, the deferred retirement option program (DROP) and for the 13th Check Program. The first 5% of investment returns of the combined accounts (total Fund) is allocated to fund Base Plan benefits. Investment returns above this level are used to provide annual cost of living adjustments and 13th checks that are paid upon reaching certain requirements. Currently, a 5% allocation of the total Fund's return is projected to support the 8.5% return on investments assumed in this report. Periods of prolonged adverse investment performance can limit contributions returns that are allocated to provide funding of cost of living adjustments, causing the assets set aside for this purpose to shrink. In this scenario, the 8.5% investment return assumption may no longer be supportable, causing an increase in the amount of contributions required by members and the City to fund Base Plan benefits. Past and future cost of living adjustments are only payable as long as there are sufficient funds available in the account set aside to make COLA payments and are not funded with contributions. The study titled The City of Tampa Pension Fund for Firefighters and Police Officers Stochastic Projection Study dated December 18, 2019 provides further details.

A further discussion of risks is in the Discussion of Risks section of this report.

Summary of Results

Valuation Date	0	ctober 1, 2022	0	october 1, 2021
Participant Data				
Actives Service Retirees DROP Retirees Beneficiaries Disability Retirees Terminated Vested Total		1,456 1,456 202 344 285 22 3,765		1,417 1,440 178 334 292 8 3,669
Payroll Under Assumed Ret. Age Projected Payroll	\$	144,687,093 150,474,577	\$	141,143,730 146,789,479
Annual Rate of Payments to: Service Retirees DROP Retirees Beneficiaries Disability Retirees Terminated Vested	\$	71,211,220 16,423,236 5,967,422 8,777,137 419,191	\$	68,421,378 13,920,287 5,434,569 8,540,603 295,309
Unfunded Liabilities				
Actuarial Accrued Liability Actuarial Value of Assets Unfunded Accrued Liability Funded Percentage	\$ \$	1,578,038,671 1,384,593,809 193,444,862 87.7%	\$ \$	1,518,101,506 1,428,389,385 89,712,121 94.1%
Development of Required Contribution				
 (1) Normal Cost and Administrative Expenses¹ (2) Unfunded Liability Payment¹ (3) Preliminary Annual Cost (1) + (2) (4) Minimum required under Florida Statute 112.66(13) (5) Total Required Contribution max[(3), (4)] 	\$ \$ \$	46,587,891 27,397,233 73,985,124 46,587,891 73,985,124	\$	45,064,883 14,009,185 59,074,068 45,064,883 59,074,068
Minimum Required Contribution by Source				
Estimated Member Contributions Net City Contribution Estimated State Contributions	\$	28,109,773 37,667,096 8,208,255	\$	21,921,371 29,374,638 7,778,059
Minimum Required Contribution by Source (% of Projected	Payı	oll)		
Estimated Member Contributions Net City Contribution Estimated State Contributions		18.68% 25.04% 5.45%		14.93% 20.01% 5.30%
1				

¹ Includes interest adjustments

Summary of Results (Continued)

October 1, 2022	Firefighters	Police	Total
Participant Data by Fire and Police			
Actives	650	806	1,456
Service Retirees	542	914	1,456
DROP Retirees	69	133	202
Beneficiaries	162	182	344
Disability Retirees	126	159	285
Terminated Vested	11	11	22
Total	1,560	2,205	3,765
October 1, 2021	Firefighters	Police	Total
Participant Data by Fire and Police			
Actives	619	798	1,417
Service Retirees	541	899	1,440
DROP Retirees	66	112	178
Beneficiaries	157	177	334
Disability Retirees	129	163	292
Terminated Vested	4	4	8
Total	1,516	2,153	3,669

Reconciliation of Unfunded Actuarial Accrued Liabilities

Fiscal Year Ending		Septe	mber 30, 2022
(1)	Unfunded Actuarial Accrued Liability as of October 1, 2021	\$	89,712,121
(2)	Sponsor Normal Cost		16,650,741
(3)	Administrative Expenses		1,806,319
(4)	Expected interest on (1), (2) and (3)		9,117,612
(5)	Sponsor contributions to the System during the year		36,261,507
(6)	Expected interest on (5)		1,192,263
(7)	Expected Unfunded Actuarial Accrued Liability as of September 30, 2022 (1)+(2)+(3)+(4)-(5)-(6)	\$	79,833,023
(8)	Change to UAAL due to Actuarial (Gain)/Loss		113,611,839
(9)	Unfunded Actuarial Accrued Liability as of October 1, 2022 (7)+(8)+(9)	\$	193,444,862
(10)	Expected Unfunded Actuarial Accrued Liability Based on Outstanding Bases		84,021,397
(11)	Additional Actuarial (Gain) / Loss for Contribution Timing Needed to Maintain Equation of Balance (7) - (10)	\$	(4,188,374)

Detailed Actuarial (Gain) Loss Analysis

Fiscal Year Ending	Sep	tember 30, 2022
(1) Unfunded Actuarial Accrued Liability (UAAL) as of October 1, 2021	\$	89,712,121
(2) Expected UAAL as of October 1, 2022	\$	84,021,397
(3) Summary of Actuarial (Gain)/Loss, by component:		
Investment Return (Actuarial Asset Basis)	\$	114,730,850
Salary Increases		(2,680,839)
Active Decrements		2,101,176
Inactive Mortality		(183,972)
Contribution Timing		(4,188,374)
Other		(355,376)
Increase in UAAL due to (Gain)/Loss	\$	109,423,465
Assumption Changes		0
(4) Actual UAAL as of October 1, 2022	\$	193,444,862

Section II - Valuation Information Unfunded Liability Bases

Type of Base	Date Established	Years Remaining			End of Year mortization Amount
Asset Method Change	10/1/2001	9	\$ (39,229,715)	\$	(6,411,066)
Change in Assump	10/1/2003	11	5,685,062		815,766
Benefit Improvement	10/1/2003	11	48,952,788		7,024,380
Change in Assump	10/1/2008	16	(6,534,572)		(762,020)
Actuarial Loss	10/1/2008	1	8,118,654		8,808,737
Actuarial Loss	10/1/2009	2	27,150,637		15,329,691
Actuarial Gain	10/1/2010	3	(17,975,688)		(7,038,187)
Change in Assump	10/1/2011	19	11,241,983		1,213,025
Actuarial Loss	10/1/2011	4	3,018,950		921,648
Change in Assump	10/1/2012	20	115,666,085		12,222,548
Benefit Improvement	10/1/2012	20	1,680,189		177,548
Actuarial Gain	10/1/2012	5	(65,984,516)		(16,744,611)
Actuarial Gain	10/1/2013	6	(5,128,760)		(1,126,313)
Actuarial Loss	10/1/2014	7	1,083,517		211,685
Actuarial Loss	10/1/2015	8	15,008,132		2,661,402
Actuarial Gain	10/1/2016	9	(26,435,189)		(4,320,137)
Change in Assump	10/1/2016	24	4,842,395		479,251
Actuarial Gain	10/1/2017	10	(13,308,462)		(2,028,312)
Plan Change	10/1/2017	25	2,237,638		218,643
Actuarial Gain	10/1/2018	11	(17,891,522)		(2,567,307)
Change in Assump	10/1/2018	26	1,579,581		152,556
Actuarial Loss	10/1/2019	12	9,205,267		1,253,324
Actuarial Loss	10/1/2020	13	3,959,501		514,826
Change in Assump	10/1/2020	28	9,073,141		858,674
Actuarial Loss	10/1/2021	14	8,006,301		999,526
Actuarial Loss	10/1/2022	15	109,423,465		13,176,824
			\$ 193,444,862	\$	26,042,101

Section II - Valuation Information Cumulative Actuarial (Gains) Losses

Year End 9/30	(1) Beginning Balance	(2) Interest	(3) Amortization Payment	(4) (Gain) Loss for Year ¹	(5) Impact of 13th Check ²	(1)	+(2)-(3)+(4)-(5) Ending Balance
2000	\$ 0	\$ 0	\$ 0	\$ 118,611,565	N/A	\$	118,611,565
2001	118,611,565	11,861,157	15,594,310	80,023,466	N/A		194,901,878
2002	194,901,878	19,490,188	26,115,297	(87,420,039)	N/A		100,856,730
2003	100,856,730	10,085,673	14,621,855	(128,921,932)	(7,595,166)		(25,006,218)
2004	(25,006,218)	(2,500,622)	(1,329,433)	(32,620,807)	N/A		(58,798,214)
2005	(58,798,214)	(5,879,821)	(5,618,215)	9,433,884	N/A		(49,625,936)
2006	(49,625,936)	(4,962,594)	(4,377,906)	3,662,854	N/A		(46,547,770)
2007	(46,547,770)	(4,654,777)	(3,896,336)	71,888,724	N/A		24,582,513
2008	24,582,513	2,458,251	5,555,146	125,685,458	N/A		147,171,076
2009	147,171,076	14,717,108	22,079,489	(57,961,330)	N/A		81,847,365
2010	81,847,365	8,184,737	14,459,094	7,622,396	N/A		83,195,404
2011	83,195,404	8,319,540	15,461,239	(139,051,210)	N/A		(62,997,505)
2012	(62,997,505)	(5,354,788)	(2,114,704)	(9,353,164)	N/A		(75,590,753)
2013	(75,590,753)	(6,425,214)	(3,241,015)	1,757,885	N/A		(77,017,067)
2014	(77,017,067)	(6,546,451)	(3,029,330)	22,100,911	N/A		(58,433,277)
2015	(58,433,277)	(4,966,829)	(367,928)	(35,875,441)	N/A		(98,907,619)
2016	(98,907,619)	(8,407,148)	(19,779,020)	(16,843,583)	N/A		(104,379,330)
2017	(104,379,330)	(8,872,243)	(29,899,913)	(21,319,524)	N/A		(104,671,184)
2018	(104,671,184)	(8,897,051)	(23,502,673)	10,407,895	N/A		(79,657,667)
2019	(79,657,667)	(6,770,902)	(7,077,454)	4,275,235	N/A		(75,075,879)
2020	(75,075,879)	(6,381,450)	(2,505,244)	8,300,301	N/A		(70,651,784)
2021	(70,651,784)	(6,005,402)	(2,673,048)	109,423,465	N/A		35,439,327
2022	35,439,327						

¹ The (Gain)/Loss for the year is calculated before allocations are made to the 13th Check Account.

² 13th Check allocation generally does not impact Base Plan gain or loss (impact at 10/1/2004 was due to outstanding make-up to Base).

Comparative Summary of Principal Valuation Results

ctober 1, 2022	0	ctober 1, 2021
 1,456 1,456 202 344 285 22		1,417 1,440 178 334 292 8
3,765		3,669
\$ 145,662,159 144,687,093 150,474,577	\$	141,959,034 141,143,730 146,789,479
\$ 71,211,220 16,423,236 5,967,422 8,777,137 419,191	\$	68,421,378 13,920,287 5,434,569 8,540,603 295,309
\$ 1,384,593,809 1,153,828,174	\$	1,428,389,385 1,405,607,880
\$ 708,170,966 71,214,120 5,590,997 2,519,947 758,012,906 234,940,404 51,839,994 86,817,294 4,094,987 0 1,923,201,615	\$	697,865,377 67,968,266 5,378,851 2,476,354 730,058,759 206,309,747 47,180,921 84,110,942 2,988,919 0 1,844,338,136
\$	1,456 202 344 285 22 3,765 \$ 145,662,159 144,687,093 150,474,577 \$ 71,211,220 16,423,236 5,967,422 8,777,137 419,191 \$ 1,384,593,809 1,153,828,174 \$ 1,384,593,809 1,153,828,174 \$ 708,170,966 71,214,120 5,590,997 2,519,947 758,012,906 234,940,404 51,839,994 86,817,294 4,094,987 0	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

Comparative Summary of Principal Valuation Results (Continued)

Valuation Date		October 1, 2022 October 1, 202		ctober 1, 2021
C. Liabilities - (Continued)				
Present Value of Future Salaries	\$	1,289,638,326	\$	1,224,624,997
Normal Cost (Retirement)	\$	30,973,809	\$	30,015,269
Normal Cost (Disability)		6,925,379		6,686,737
Normal Cost (Death)		418,719		399,392
Normal Cost (Vesting)		554,811		484,606
Total Normal Cost	\$	38,872,718	\$	37,586,004
Present Value of Future				
Normal Costs	\$	345,162,944	\$	326,236,630
Accrued Liability (Retirement)	\$	431,506,802	\$	436,104,025
Accrued Liability (Disability)		11,405,800		11,370,268
Accrued Liability (Death)		1,908,236		1,935,455
Accrued Liability (Vesting)		(2,487,752)		(1,957,530)
Accrued Liability (Inactives) ¹		1,135,705,585		1,070,649,288
Excess State Monies Reserve		0		0
Total Actuarial Accrued Liability (AAL)	\$	1,578,038,671	\$	1,518,101,506
Unfunded Actuarial Accrued				
Liability (UAAL)	\$	193,444,862	\$	89,712,121
Funded Ratio (AVA / AAL)		87.7%		94.1%

Comparative Summary of Principal Valuation Results (Continued)

Valuation Date	0	ctober 1, 2022	October 1, 2021
D. Actuarial Present Value of Accrued Benefits			
Vested Accrued Benefits			
Inactives ¹	\$	1,135,705,585	\$ 1,070,649,288
Actives		198,383,643	218,658,629
Member Contributions		127,520,870	102,969,967
Total		1,461,610,098	1,392,277,884
Non-vested Accrued Benefits	\$	30,253,282	\$ 33,996,918
Total Present Value			
Accrued Benefits (PVAB)	\$	1,491,863,380	\$ 1,426,274,802
Funded Ratio (MVA / PVAB)		77.3%	98.6%
Increase (Decrease) in Present Value of	of		
Accrued Benefits Attributable to:			
Plan Amendments	\$	0	
Assumption Changes		0	
New Accrued Benefits		44,962,199	
Benefits Paid		(96,505,496)	
Interest		117,131,875	
Other		0	
Total	\$	65,588,578	

Comparative Summary of Principal Valuation Results (Continued)

Valuation Date Applicable to Fiscal Year Ending		tober 1, 2022 ember 30, 2024	ober 1, 2021 ember 30, 2023
E. Pension Cost			
Normal Cost (with interest) % of Total Annual Payroll ²	\$	44,371,625 29.49%	\$ 42,902,893 29.23%
Administrative Expenses (with interest) % of Total Annual Payroll ²	\$	2,216,266 1.47%	\$ 2,161,990 1.47%
Payment Required to Amortize Unfunded Actuarial Accrued (as of 10/1/2022, with interest) % of Total Annual Payroll ²	\$	27,397,233 18.21%	\$ 14,009,185 9.54%
Total Required Contribution % of Total Annual Payroll ²	\$	73,985,124 49.17%	\$ 59,074,068 40.24%
Expected State Contributions % of Total Annual Payroll ²	\$	8,208,255 5.45%	\$ 7,778,059 5.30%
Expected Member Contributions % of Total Annual Payroll ²	\$	28,109,773 18.68%	\$ 21,921,371 14.93%
Expected City Contribution % of Total Annual Payroll ²	\$	37,667,096 25.04%	\$ 29,374,638 20.01%
F. Past Contributions			
Plan Year Ending	Sep	tember 30, 2022	
Total Required Contribution City and State Requirement	\$	57,196,770 36,261,507	
Actual Contributions Made: Members (excluding buyback) City State Total	\$	20,935,263 28,053,252 8,208,255 57,196,770	
G. Net Actuarial (Gain)/Loss	\$	109,423,465	

¹ The asset values and liabilities include accumulated DROP Plan Balances as of 9/30/2022 and 9/30/2021.

² Contributions developed as of 10/1/2022 are expressed as a percentage of projected payroll of \$150,474,577.

Section III - Information Required by Florida Statute Comparative Summary of Principal Valuation Results (Continued)

H. Schedule Illustrating the Amortization of the Total Unfunded Actuarial Accrued Liability as of:

Year	Projected Unfunded Actuarial Accrued Liability
2022	\$ 193,444,862
2023	183,845,576
2024	182,239,082
2031	181,931,148
2038	55,063,959
2045	4,602,342
2052	0

I. (i) 5 Year Comparison of Actual and Assumed Salary Increases

		Actual	Assumed	
Year Ended	9/30/2022	5.66%	6.38%	
Year Ended	9/30/2021	8.98%	6.31%	
Year Ended	9/30/2020	10.35%	6.60%	
Year Ended	9/30/2019	8.48%	6.35%	
Year Ended	9/30/2018	4.78%	6.57%	

(ii) 5 Year Comparison of Investment Return on Market Value and Actuarial Value

		Market	Actuarial	Assumed
Year Ended	9/30/2022	-15.67%	-0.17%	8.50%
Year Ended	9/30/2021	8.95%	8.06%	8.50%
Year Ended	9/30/2020	10.61%	9.81%	8.50%
Year Ended	9/30/2019	6.75%	7.71%	8.50%
Year Ended	9/30/2018	8.68%	7.98%	8.50%

(iii) Average Annual Payroll Growth

(a) Payroll as of:	10/1/2022 10/1/2012	\$145,662,159 96,207,589
(b) Total Increase		51.40%
(c) Number of Years		10.00
(d) Average Annual Rate		4.24%

Section III – Information Required by Florida Statute Statement by Enrolled Actuary

This actuarial valuation was prepared and completed by me or under my direct supervision, and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate, and in my opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Joseph L. Griffin, ÉA, ASA, MAAA Enrolled Actuary #23-6938

Please let us know when the report is approved by the Board and unless otherwise directed we will provide copies of the report to the following offices to comply with Chapter 112 Florida Statutes:

Mr. Keith Brinkman Bureau of Local Retirement Systems Post Office Box 9000 Tallahassee, FL 32315-9000

Mr. Steve Bardin Municipal Police and Fire Pension Trust Funds Division of Retirement Post Office Box 3010 Tallahassee, FL 32315-3010

Reconciliation of Market Value (Base Plus DROP Accounts)

Fiscal Year Ending	September 30, 2022 September 30, 202			
Beginning of the Year Including DROP Accounts	\$	1,405,607,880	\$	1,335,272,220
DROP Accounts		(43,633,350)		(43,739,545)
Adjustments		11		(603)
Beginning of the Year Excluding DROP	\$	1,361,974,541	\$	1,291,532,072
Contributions:				
Member (including service buybacks)	\$	24,023,958	\$	20,635,567
City		28,053,252		24,971,343
State		8,208,255		7,778,059
Total Contributions	\$	60,285,465	\$	53,384,969
Investment Income:				
Investment Income Allocation	\$	(203,482,481)	\$	120,130,165
Investment Expenses ¹		(6,799,829)		(6,477,395)
Net Investment Income	\$	(210,282,310)	\$	113,652,770
Distributions to Members:				
Base Benefits	\$	(84,008,181)	\$	(81,191,639)
Benefit Payments to DROP Accounts		(14,411,415)		(12,360,492)
Refunds of Member Contributions		(124,655)		(564,818)
Total Distributions	\$	(98,544,251)	\$	(94,116,949)
Administrative Expenses	\$	(1,806,319)	\$	(2,478,332)
End of Year	\$	1,111,627,126	\$	1,361,974,530
DROP Accounts		42,201,048		43,633,350
End of the Year Including DROP Accounts	\$	1,153,828,174	\$	1,405,607,880
Estimated Return		-15.67%		8.95%

¹ Investment related expenses include investment advisory, custodial and performance monitoring fees.

Actuarial Value of Assets

Fiscal Year Ending	S	September 30, 2022	Se	eptember 30, 2021
1. Actuarial Value of Assets Beginning of Year				
a. Actuarial Value of Assets (AVA)	\$	1,428,389,385	\$	1,366,779,325
b. DROP Accounts		43,633,350		43,739,545
c. AVA net of DROP Accounts (1.a 1.b.)	\$	1,384,756,035	\$	1,323,039,780
2. Net Cash Flow Base Account:				
a. Contributions	\$	60,285,465	\$	53,384,969
b. Benefit Payments		(98,544,251)		(94,116,949)
c. Administrative Expenses		(1,806,319)		(2,478,332)
d. Total (2.a. + 2.b. + 2.c.)	\$	(40,065,105)	\$	(43,210,312)
3. Projected Investment Return				
a. Expected Return (8.50% x 1.c. + 4.25% x 2.d.)	\$	116,001,496	\$	110,621,943
b. Make-up of prior investment losses		0		0
c. Total (3.a. + 3.b.)	\$	116,001,496	\$	110,621,943
4. Expected Actuarial Value of Assets (1.c. + 2.d. + 3.c.)	\$	1,460,692,426	\$	1,390,451,411
5. Market Value of Assets (MVA) Base Account	\$	1,111,627,126	\$	1,361,974,530
6. Gain (Loss) (5 4.)	\$	(349,065,300)	\$	(28,476,881)
7. 20% Adjustment toward Market Value (20% X 6.)	\$	(69,813,060)	\$	(5,695,376)
8. Preliminary Actuarial Value of Assets				
a. Preliminary AVA net of DROP Accounts (4. + 7.)	\$	1,390,879,366	\$	1,384,756,035
b. DROP Accounts		42,201,048		43,633,350
c. Preliminary Actuarial Value of Assets (8.a. + 8.b.)	\$	1,433,080,414	\$	1,428,389,385
9. Actuarial Value of Assets Corridor				
a. MVA Base Account	\$	1,111,627,126	\$	1,361,974,530
b. DROP Accounts		42,201,048		43,633,350
c. MVA Base plus DROP Accounts (9.a. + 9.b.)	\$	1,153,828,174	\$	1,405,607,880
d. 80% of MVA Base plus DROP Accounts (80% X 9.c.)	\$	923,062,539	\$	1,124,486,304
e. 120% of MVA Base plus DROP Accounts (120% 9.c.)	\$	1,384,593,809	\$	1,686,729,456
 Actuarial Value of Assets End of Year (8.c not less than 9.d., not more than 9.e.) 	\$	1,384,593,809	\$	1,428,389,385
11. Estimated Return		-0.17%		8.06%

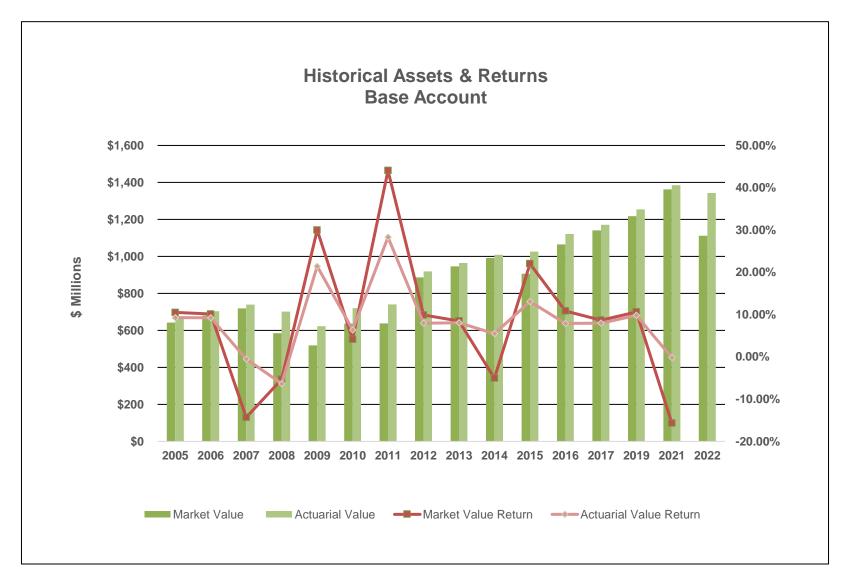
Section IV - Valuation Assets Make-Up to Base Plan of Prior Cumulative Investment Returns Below 5%

Plan Year Ending 9/30	Market Value of Base Plan Assets (BOY)	Market Value of PRAA Assets (BOY)	Market Value of Base + PRAA Assets (BOY)	Contributions	Benefits and Expenses	Expected 5% Return Allocation to Base Plan	Actual Return Allocation to Base Plan	Base Plan (Shortfall)/Makeup Payment in Year	Cumulative Makeup Payment
2008 2009 2010 2011 2012 2013 2014	<pre>\$ 719,097,961 584,699,200 518,870,559 636,967,389 638,032,360 886,637,394 945,570,541</pre>	<pre>\$ 934,239,630 784,499,273 723,101,511 700,985,350 678,612,090 655,137,559 753,555,435</pre>	<pre>\$ 1,653,337,591 1,369,198,473 1,241,972,070 1,337,952,739 1,316,644,450 1,541,774,953 1,699,125,976</pre>	\$ 12,569,135 13,973,973 21,778,015 37,250,280 37,406,332 38,954,110 37,642,185	\$65,614,562 70,619,460 76,558,537 84,536,461 87,719,948 91,346,894 96,556,356	 \$ 81,340,744 67,043,786 60,729,091 65,715,482 64,574,382 75,778,928 83,483,445 	<pre>\$ (100,511,234) (30,140,703) 150,761,191 25,825,808 278,826,704 90,420,647 83,483,445</pre>	<pre>\$ (181,851,978) (97,184,489) 90,032,100 (39,889,674) 214,252,322 14,641,719 0</pre>	\$ (181,851,978) (279,036,467) (189,004,367) (228,894,041) (14,641,719) 0 0
2015 2016 2017 2018 2019 2020 2021 2022 2023	992,031,914 906,395,662 1,065,100,339 1,141,801,711 1,190,921,923 1,217,244,806 1,291,532,072 1,361,974,530 1,111,627,126	834,278,107 765,491,752 737,048,253 837,853,199 904,475,594 873,385,413 1,020,181,988 1,298,784,158 1,061,800,701	1,826,310,021 1,671,887,414 1,802,148,592 1,979,654,910 2,095,397,517 2,090,630,219 2,311,714,060 2,660,758,688 2,173,427,827	37,606,152 40,513,871 44,620,372 35,507,355 36,295,936 39,726,517 53,384,969 60,285,465	102,227,716 105,785,118 110,204,885 112,650,447 119,088,301 124,971,199 130,702,279 136,782,513	89,699,962 81,962,590 88,443,679 97,023,168 102,668,650 102,400,394 113,652,770 131,125,508	(48,964,256) 195,443,874 113,626,613 97,023,168 78,653,411 126,415,633 113,652,770 (210,282,310)	(138,664,218) 113,481,284 25,182,934 0 (24,015,239) 24,015,239 0 (341,407,818)	(138,664,218) (25,182,934) 0 (24,015,239) 0 0 (341,407,818)

In accordance with Policy #713, negative returns are allocated to the Base/PRAA accounts proportionately based on the relative size of each account as of the prior September 30th.

Historical Asset Values and Estimated Investment Returns

Plan Year	Market Value	Actuarial Value	Benefit	Admin.		Market Value	Actuarial Value
Beginning	(Base Account)	(Base Account)	Payments ¹	Expenses	Contributions ²	Return	Return
2005	\$ 642,566,368	\$ 671,425,128	\$ 36,192,503	\$ 1,415,621	\$ 8,711,649	10.51%	9.26%
2006	679,660,947	703,389,182	40,053,990	1,151,970	13,353,621	10.11%	9.25%
2007	719,097,961	739,323,050	44,988,716	1,467,945	12,569,135	-14.31%	-0.53%
2008	584,699,201	701,639,041	48,158,657	1,503,255	13,973,973	-5.32%	-6.33%
2009	518,870,559	622,644,671	53,004,372	1,438,004	21,778,015	30.00%	21.43%
2010	636,967,389	719,908,405	60,688,558	1,474,843	37,250,280	4.14%	6.39%
2011	637,880,076	740,168,390	62,513,400	1,367,017	37,406,332	44.06%	28.30%
2012	886,642,307	919,393,763	64,728,514	1,491,611	38,954,110	9.88%	7.98%
2013	945,571,129	964,408,155	68,587,881	1,372,155	37,642,185	8.48%	8.06%
2014	992,031,914	1,008,559,574	73,029,199	1,590,078	37,606,152	-5.04%	5.51%
2015	905,996,890	1,026,053,299	75,833,310	1,508,309	40,513,871	22.02%	13.08%
2016	1,064,613,016	1,121,043,318	79,978,320	1,704,527	44,620,372	10.86%	7.89%
2017	1,141,181,713	1,170,938,834	81,777,257	1,641,400	35,507,355	8.68%	7.98%
2018	1,190,293,579	1,214,601,267	84,742,597	3,255,523	36,295,936	6.75%	7.71%
2019	1,217,244,810	1,254,603,240	89,258,658	2,595,627	39,726,517	10.61%	9.81%
2020	1,291,532,675	1,323,039,780	94,116,949	2,478,332	53,384,969	8.95%	8.06%
2021	1,361,974,530	1,384,756,035	98,544,251	1,806,319	60,285,465	-15.67%	-0.17%
2022	1,111,627,126	1,342,392,761					



Note: Market and Actuarial Asset Values in 2004 - 2006 have been adjusted for FYE 9/30/2014 13th Check.

¹ Including contribution refunds and DROP payments.

² Including contribution receivable for October 1, 2007 & 2008 plan years, reflecting reversal of receivable in 2008.

History of Premium Tax Refunds

Received During Fiscal Year	Amount	Increase from Previous Year
1998	\$ 3,634,366	
1999	3,610,199	-0.7%
2000	3,691,781	2.3%
2001	3,746,066	1.5%
2002	4,412,734	17.8%
2003	4,730,035	7.2%
2004	5,296,818	12.0%
2005	5,603,183	5.8%
2006	6,124,850	9.3%
2007	6,686,519	9.2%
2008	6,894,687	3.1%
2009	6,394,195	-7.3%
2010	6,255,071	-2.2%
2011	5,952,176	-4.8%
2012	6,083,651	2.2%
2013	6,191,857	1.8%
2014	6,392,430	3.2%
2015	6,484,726	1.4%
2016	6,483,330	0.0%
2017	6,442,998	-0.6%
2018	6,760,704	4.9%
2019	7,008,388	3.7%
2020	7,381,021	5.3%
2021	7,778,059	5.4%
2022	8,208,255	5.5%

Excess State Money Reserve

Year	Actual State Contribution	Applicable "Frozen" Amount	ccess State nies Reserve
2000	\$ 3,691,781	\$ 3,685,212	\$ 6,569
2001	3,746,066	3,685,212	60,854
2002	4,412,734	3,685,212	727,522
2003	4,730,035	3,965,135	764,900
2004	5,296,818	13,304,741	0
2005	5,603,183	13,304,741	0
2006	6,124,850	13,304,741	0
2007	6,686,519	13,304,741	0
2008	6,894,687	13,304,741	0
2009	6,394,195	13,304,741	0
2010	6,255,071	13,304,741	0
2011	5,952,176	13,304,741	0
2012	6,083,651	13,304,741	0
2013	6,191,857	13,304,741	0
2014	6,392,430	13,304,741	0
2015	6,484,726	13,304,741	0
2016	6,483,330	13,304,741	0
2017	6,442,998	13,304,741	0
2018	6,760,704	13,565,066	0
2019	7,008,388	13,565,066	0
2020	7,381,021	13,565,066	0
2021	7,778,059	13,565,066	0
2022	8,208,255	13,565,066	 0
			\$ 1,559,845
Accumula	ated Regular Excess		\$ 1,559,845
Accumula	ated Special Excess		 0
Total Exc	ess State Monies		\$ 1,559,845
Less Amo	ount Allocated as City Con	tributions	(1,559,845)
Less Amo	ount Allocated to Share Pla	an	 0
Equals C	urrent State Monies Reser	ve	\$ 0

Market Value by Investment Type (Base, DROP, PRAA, 13th Check, and Staff Pension Plan)

Valuation Date		october 1, 2022	ctober 1, 2021	
Cash and Cash Equivalents				
Cash (0.0%)	\$	225,884	\$	148,740
Money Market (1.2%)		26,502,502		20,112,763
U.S. Treasury Bills (0.8%)		17,868,352		16,999,286
Commercial Paper (1.3%)		29,790,852		40,696,651
Total Cash and Cash Equivalents (3.3%)	\$	74,387,590	\$	77,957,440
Fixed Income				
Government Securities (1.9%)		41,747,347		22,208,974
Corporate Bonds (10.6%)		235,971,199		283,213,120
Total Fixed Income (12.5%)	\$	277,718,546	\$	305,422,094
Stocks				
Common Stocks (72.8%)		1,616,304,331		2,053,745,137
Preferred Stocks (0.2%)		3,964,400		3,954,200
Total Stocks (73.0%)	\$	1,620,268,731	\$	2,057,699,337
Ventures				
Partnerships (5.1%)		112,111,925		111,538,030
Real Estate (5.9%)		131,207,848		177,938,390
Total Ventures (11.0%)	\$	243,319,773	\$	289,476,420
Capital Assets (0.2%)	\$	4,198,123	\$	3,448,111
Total	\$	2,219,892,763	\$	2,734,003,402
Receivables		9,612,784		15,622,817
Payables		(11,984,514)		(16,654,755)
Total (Position Restricted for Pensions)	\$	2,217,521,033	\$	2,732,971,464

(Percentages shown as of October 1, 2022)

Reconciliation of Market Value

(Base, DROP, PRAA, 13th Check, and Staff Pension Plan)

Fiscal Year Ending	Se	eptember 30, 2022	September 30, 2021		
Beginning of the Year	\$	2,732,971,464	\$	2,379,952,858	
Contributions:					
Member (including service buybacks)	\$	24,023,958	\$	20,635,567	
City		28,053,252		24,971,343	
State		8,208,255		7,778,059	
Total Contributions:	\$	60,285,465	\$	53,384,969	
Investment Income:					
Net Increase in Fair Value of Investments	\$	(455,305,204)	\$	421,868,772	
Interest & Dividends		45,819,220		43,033,080	
Less Investment Expense ¹		(6,799,829)		(6,477,395)	
Net Investment Income	\$	(416,285,813)	\$	458,424,457	
Distributions to Members:					
Benefit Payments	\$	(84,008,181)	\$	(81,191,639)	
Lump Sum DROP Distributions		(12,372,660)		(19,268,038)	
COLA Payments from PRAA		(35,872,377)		(33,665,132)	
13th Check Benefit Payments		(25,041,413)		(21,948,372)	
Refunds of Member Contributions		(124,655)		(564,818)	
Total Distributions	\$	(157,419,286)	\$	(156,637,999)	
Administrative Expenses		(2,030,797)		(2,152,821)	
End of Year	\$	2,217,521,033	\$	2,732,971,464	
Estimated Return		-15.51%		19.70%	

¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

Reconciliation of Market Value (Base Account)

Fiscal Year Ending	Se	eptember 30, 2022	Se	eptember 30, 2021
Beginning of the Year	\$	1,361,974,530	\$	1,291,532,675
Adjustments		11		(603)
Beginning of the Year	\$	1,361,974,541	\$	1,291,532,072
Contributions:				
Member (including service buybacks)	\$	24,023,958	\$	20,635,567
City		28,053,252		24,971,343
State		8,208,255		7,778,059
Total Contributions	\$	60,285,465	\$	53,384,969
Investment Income:				
Investment Income Allocation	\$	(203,482,481)	\$	120,130,165
Investment Expenses ¹		(6,799,829)		(6,477,395)
Net Investment Income	\$	(210,282,310)	\$	113,652,770
Distributions to Members:				
Base Benefits	\$	(84,008,181)	\$	(81,191,639)
Benefit Payments to DROP Accounts		(14,411,415)		(12,360,492)
Refunds of Member Contributions		(124,655)		(564,818)
Total Distributions	\$	(98,544,251)	\$	(94,116,949)
Administrative Expenses	\$	(1,806,319)	\$	(2,478,332)
End of Year	\$	1,111,627,126	\$	1,361,974,530
Estimated Return		-15.67%		8.95%

¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

Reconciliation of Market Value (DROP Accounts)

Fiscal Year Ending	Sep	otember 30, 2022	September 30, 2021		
Beginning of the Year	\$	43,633,350	\$	43,739,545	
Adjustment		(11)		603	
Beginning of the Year	\$	43,633,339	\$	43,740,148	
Contributions:					
Base Benefits	\$	14,411,415	\$	12,360,492	
COLA Benefits		559,566		441,866	
13th Check Benefits		1,497,476		982,632	
Total Contributions	\$	16,468,457	\$	13,784,990	
Investment Income Allocation	\$	(5,451,989)	\$	5,454,932	
Distributions to Members	\$	(12,372,660)	\$	(19,268,038)	
Administrative Expenses	\$	(76,099)	\$	(78,682)	
End of Year	\$	42,201,048	\$	43,633,350	
Estimated Return		-11.94%		13.32%	

Reconciliation of Market Value (PRAA Account)

Fiscal Year Ending	 September 30, 2022	September 30, 2022		
Beginning of the Year	\$ 1,298,784,158	\$	1,020,181,988	
Investment Income Allocation	\$ (200,551,514)	\$	312,709,168	
Distributions to Members:				
COLA Benefits	\$ (35,872,377)	\$	(33,665,132)	
COLA Payments to DROP Accounts	 (559,566)		(441,866)	
Total Distributions	\$ (36,431,943)	\$	(34,106,998)	
End of Year	\$ 1,061,800,701	\$	1,298,784,158	
Estimated Return	-15.66%		31.17%	

Reconciliation of Market Value (13th Check Account)

Fiscal Year Ending	Se	otember 30, 2022	September 30, 2021		
Beginning of the Year	\$	26,810,820	\$	23,134,237	
Investment Income Allocation	\$	0	\$	26,607,587	
Distributions to Members:					
13th Check Benefits	\$	(25,041,413)	\$	(21,948,372)	
13th Check Payments to DROP Accounts		(1,497,476)		(982,632)	
Total Distributions	\$	(26,538,889)	\$	(22,931,004)	
End of Year	\$	271,931	\$	26,810,820	

Reconciliation of Market Value (Staff Pension Plan)

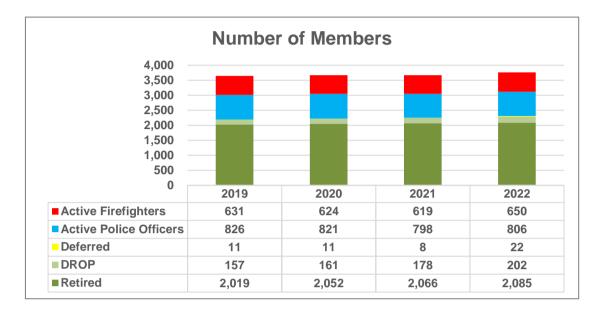
Fiscal Year Ending	Se	eptember 30, 2022	September 30, 2021			
Beginning of the Year	\$	1,768,606	\$	1,364,413		
Contributions:						
Member	\$	33,723	\$	27,495		
Employer		117,855		95,792		
Total Contributions	\$	151,578	\$	123,287		
Investment Income Allocation	\$	(284,898)	\$	280,906		
Benefits Paid	\$	(15,059)	\$	0		
End of Year	\$	1,620,227	\$	1,768,606		
Estimated Return		-15.51%		19.70%		

Section VI - Summary of Member Data Statistical Data

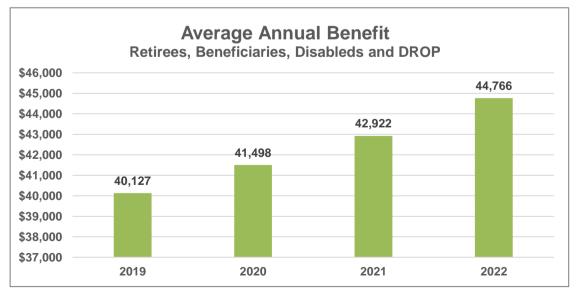
Valuation Date	Octob	oer 1, 2019	Oct	tober 1, 2020	Oc	tober 1, 2021	Oct	ober 1, 2022
Actives Number of Firefighters Number of Police Officers Total Actives Average Current Age Average Age at Employment Average Past Service Average Annual Salary	\$	631 826 1,457 38.2 28.3 9.9 90,519	\$	624 821 1,445 38.3 28.4 9.9 95,984	\$	619 798 1,417 38.5 28.3 10.2 100,183	\$	650 806 1,456 38.1 28.4 9.7 100,043
<u>Service Retirees</u> Number of Firefighters Number of Police Officers Total Service Retirees Average Current Age Average Annual Benefit	\$	546 846 1,392 64.8 45,251	\$	547 882 1,429 65.0 46,361	\$	541 899 1,440 65.4 47,515	\$	542 914 1,456 65.6 48,909
DROP Retirees Number of Firefighters Number of Police Officers Total DROP Retirees Average Current Age Average Annual Benefit	\$	46 111 157 51.8 69,931	\$	54 107 161 51.7 74,533	\$	66 112 178 51.8 78,204	\$	69 133 202 51.5 81,303
Beneficiaries Number of Firefighters Number of Police Officers Total Beneficiaries Average Current Age Average Annual Benefit	\$	160 155 315 75.1 15,202	\$	161 160 321 75.6 15,550	\$	157 177 334 75.3 16,271	\$	162 182 344 75.6 17,347
Disability Retirees Number of Firefighters Number of Police Officers Total Disability Retirees Average Current Age Average Annual Benefit	\$	142 170 312 66.3 27,436	\$	134 168 302 66.4 28,457	\$	129 163 292 66.5 29,249	\$	126 159 285 66.4 30,797
Terminated Vested Number of Firefighters Number of Police Officers Total Terminated Vested Average Current Age Average Annual Benefit ¹	\$	5 6 11 43.3 26,960	\$	6 5 11 43.8 29,804	\$	4 4 8 43.9 36,914	\$	11 11 22 38.2 38,108

¹ The Average Annual Benefit excludes participants awaiting a refund of contributions.

Section VI - Summary of Member Data Statistical Data (continued)







Credited Service												
Age	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30+	Total
15-19												0
20-24	30	6	5	3	1							45
25-29	44	21	21	39	25	33						183
30-34	41	14	14	30	27	104	51					281
35-39	12	9	4	21	19	109	146	30				350
40-44	5	2	5	2	4	40	80	124	15			277
45-49	3				2	17	49	94	28			193
50-54	1		1		1	3	17	46	19	3		91
55-59						2	11	13	4	1		31
60-64							1	2			1	4
65+								1				1
Total	136	52	50	95	79	308	355	310	66	4	1	1,456

Section VI - Summary of Member Data Age and Service Distribution

Section VI - Summary of Member Data

Valuation Participant Reconciliation

1. Active lives	
a. Number in prior valuation	1,417
b. Terminations	
i. Vested (partial or full) with deferred benefits	(5)
ii. Non-vested or full lump sum distribution received	(18)
c. Deaths	
i. Beneficiary receiving benefits	0
ii. No future benefits payable	0
d. Disabled	(7)
e. Retired	(15)
f. DROP	(58)
g. Continuing participants	1,314
h. New entrants/Rehires	142
i. Number in current valuation	1,456

2. Non-Active lives (including beneficiaries receiving benefits)

	Retired	DROP	Beneficiary	Disabled	Deferred	Total
a. Number prior valuation	1,440	178	334	292	8	2,252
Retired	51	(34)			(2)	15
DROP		58				58
Vested Deferred					5	5
Vested in Contributions					11	11
Death, With Survivor	(23)		32	(8)		1
Death, No Survivor	(12)		(19)	(6)		(37)
Disabled				7		7
Refund of Contributions						
Rehires						
Expired Annuities			(3)			(3)
Data Corrections						
b. Number current valuation	1,456	202	344	285	22	2,309

Section VII – Discussion of Risks

In reviewing this report, it should be noted that there are risks that may not be inherently apparent to the reader that should be carefully considered. Below is a summary of the key risks factors that should be considered.

Identification of Risks

- Investment risk: The liabilities and corresponding funded status presented in this report assume a long-term return expectation of 8.50% in each future year, net of investment expenses. Due to the nature of investments, long-term expectations are not a guarantee and actual average long- term returns may be above or below 8.50% per year. It should be noted that the liabilities and the corresponding funded status presented in this report would vary to the extent the long-term rate of return varies from current expectations. Furthermore, short-term volatility in actual returns is expected and will result in yearover-year fluctuation in financial metrics.
- 2. Demographic risk: The results in this report assume demographic characteristics of the plan will follow a pattern consistent with assumptions disclosed for termination of employment, incidence of disabilities, salary increases, timing of retirement, and duration of payments throughout retirement. Actuarial assumptions are applied to large groups of individuals to reasonably estimate plan liabilities and are not intended to be applied on an individual basis. As such, demographic changes may differ significantly from those assumed and result in varying liabilities and funded status.
- 3. Contribution risk: Risks associated with items 1 and 2 above will inherently create varying liabilities and assets resulting in volatility in contribution requirements. Actuarial losses on assets and liabilities will lead to higher contribution amounts, while actuarial gains on assets and liabilities will lead to lower contribution amounts. It should be noted that investment risk is generally a greater risk to most plans than demographic risk. Prolonged periods of investment performance below the assumed rate of return will result in a decrease in funded status (i.e. increases unfunded liabilities) and an increase in contributions required (both City and member contributions) in future years.

It should be noted that plans with higher funding percentages (assets as a percentage of liabilities) have less risk of insolvency due to annual variances in investment performance and demographics. The Plan is funded at a high level with a funding percentage of 87.7% (versus 94.1% in the previous year).

Impact of Plan Maturity on Risk

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared amongst active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on risk tolerance and the overall risk characteristics of the plan.

Section VII – Discussion of Risks

For example, plans with a large amount of retired liability do not have as long of a time horizon to recover from losses (such as losses on investments due to lower than expected investment returns) as plans where the majority of the liability is attributable to active members. For this reason, less tolerance for investment risk may be warranted for highly mature plans with a substantial inactive liability. Similarly, mature plans paying substantial retirement benefits resulting in a small positive or net negative cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

Approximately 72% of the Actuarial Accrued Liability is associated with those receiving payments. This means that the Plan is highly mature and losses due to lower than expected investment returns or demographic factors will need to be made up for over a time horizon that is acceptable to a plan of this maturity. The Board has adopted a 15 year time horizon for amortizing actuarial gains and losses. Additionally, the Plan has a negative net cash flow of approximately \$41.2 million (3.6% of plan assets). It takes larger percentage increases in contributions and/or large future asset gains for plans with a negative net cash flow to recover from investment losses than it does for plans with a positive net cash flow.

Summary Comments

It is important to note that we have identified the risks above as the most significant risks based on the characteristics of the plan and the nature of the actuarial valuation, however, it is not an exhaustive list of potential risks that could be considered. The City of Tampa Pension Fund for Firefighters and Police Officers is part of a larger fund that provides the benefits under the terms of the Plan as well as cost of living adjustments and 13th checks that are paid through investment returns in excess of a specified level. This structure creates a unique set of risks, some of which were identified in the summary section of this report as a supplement to this discussion. Due to the complex nature of the Plan, the Board has historically requested advanced modelling of the fund (including stochastic analysis) in 5-year cycles. The latest report was provided in December of 2019. Identification of additional risks, and/or analysis can be helpful and can be provided upon request of the Board.

Section VII - Discussion of Risks Plan Maturity Measures and Other Risk Metrics

Valuation Date	October 1, 2019	October 1, 2020	October 1, 2021	October 1, 2022
Support Ratio Total Actives Total Inactives Actives / Inactives	1,457 2,187 66.6%	1,445 2,224 65.0%	1,417 2,252 62.9%	1,456 2,309 63.1%
<u>Asset Volatility Ratio</u> Market Value of Assets (MVA) Total Annual Payroll MVA / Total Annual Payroll	1,268,121,262 131,885,510 961.5%	1,335,272,220 138,696,737 962.7%	1,405,607,880 141,959,034 990.2%	1,153,828,174 145,662,159 792.1%
Accrued Liability (AL) Percentage Inactive Accrued Liability Total Accrued Liability (EAN) Inactive AL / Total AL	<u>e</u> 979,123,598 1,381,066,375 70.9%	1,025,127,154 1,454,240,969 70.5%	1,070,649,288 1,518,101,506 70.5%	1,135,705,585 1,578,038,671 72.0%
Funded Percentage Actuarial Value of Assets (AVA) Total Accrued Liability (EAN) AVA / Total AL	1,305,479,692 1,381,066,375 94.5%	1,366,779,325 1,454,240,969 94.0%	1,428,389,385 1,518,101,506 94.1%	1,384,593,809 1,578,038,671 87.7%
<u>Net Cash Flow Ratio</u> Net Cash Flow ¹ Market Value of Assets (MVA) Ratio	(56,663,011) 1,268,121,262 -4.5%	(65,686,160) 1,335,272,220 -4.9%	(52,196,767) 1,405,607,880 -3.7%	(41,191,144) 1,153,828,174 -3.6%

¹ Contributions (excluding service buybacks) minus benefit payments for the Base and DROP accounts and administrative expenses.

Section VIII – Actuarial Assumptions and Methods

The actuarial assumptions and methods are based on an experience study conducted in January of 2019. The investment rate of return was reviewed in December of 2019 using a stochastic forecast technique. The Board has a policy of reviewing actuarial assumptions once every five years.

Mortality Rates

Healthy Active Lives:

Female: PubS.H-2010 for Employees, set forward one year.

Male: PubS.H-2010 for Employees, set forward one year.

20% of all deaths are assumed to be in the line of duty.

Healthy Inactive Lives:

Female: PubS.H-2010 Healthy Retiree (Above Median), set forward one year.Male: PubS.H-2010 Healthy Retiree (Above Median), set forward one year.

Beneficiary Lives:

Female: PubG.H-2010 Healthy Retiree (Above Median).Male: PubG.H-2010 Healthy Retiree (Above Median), set back one year.

Disabled Lives:

Female:80% PubG.H-2010 / 20% PubS.H-2010 for Disabled Retirees.Male:80% PubG.H-2010 / 20% PubS.H-2010 for Disabled Retirees.

All rates are projected generationally with Mortality Improvement Scale MP-2018.

The assumed rates of mortality were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumption used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in the July 1, 2019 FRS actuarial valuation report for special risk employees, with appropriate adjustments made based on plan demographics.

Interest Rate

8.50% per year, compounded annually, net of investment related expenses.

Payroll Increase Rate

4.0% per year for projecting aggregate payroll to the following fiscal year.

Administrative Expenses

Administrative expenses are assumed to be 1.4% of payroll.

Section VIII – Actuarial Assumptions and Methods

Marital Assumptions

85% of active members are assumed to be married with males 4 years older than females. Surviving spouses of retirees are assumed not to remarry as benefits cease upon remarriage under the normal form.

State Contributions

State premium tax revenue is assumed to be the same as the most recent distribution.

Funding Method

Entry Age Normal Actuarial Cost Method.

Actuarial Asset Method

Each year, the prior Actuarial Value of Assets (AVA) is projected forward at the assumed interest rate assumption and reflecting actual contributions and benefit payments. One-fifth of the difference between the projected actuarial value and market value is added to the projected actuarial value. The resulting AVA cannot be greater than 120% of the market value or less than 80% of the market value. It is possible that over time this technique will produce an insignificant bias above or below Market Value.

Amortization Periods

Changes in unfunded liability are amortized on a level dollar basis over the following periods:

Change in Unfunded Liability	Amortization Period
Plan Changes	30 years
Assumption/Method Changes	30 years
Gains or Losses	15 years

Termination Rates

Sample rates of termination are shown below.

Service	Firefighters	Police Officers
0	4.0%	12.5%
1	1.5%	3.5%
2 – 5	1.5%	2.0%
6 – 9	1.0%	1.0%
10+	0.0%	0.0%

Retirement Rates

Rates of retirement are shown below.

At Least 20 years of service:			
Service	Firefighters	Service	Police Officers
20	30%	20	45%
21-22	20%	21	25%
23	20%	22	27.5%
24-25	60%	23	40%
26-29	40%	24-26	57.5%
30+	100%	27+	100%

Less than 20	years of service:

Age	Firefighters	Police Officers
46-59	4.0%	7.0%
60	100%	100%

Disability Rates

Sample rates of disability are shown below.

Age	Firefighters	Police Officers
25	0.11%	0.11%
30	0.28%	0.18%
35	0.63%	0.66%
40	1.26%	0.96%
45	2.05%	0.96%
50	2.84%	0.96%
55	3.15%	0.96%

It is assumed that 95% of disablements are service related.

Salary Increases

Sample rates of salary increases are shown below.

		<u> </u>
Age	Firefighters	Police Officer
20	12.0%	8.0%
25	11.0%	8.0%
30	10.0%	8.0%
35	9.5%	8.0%
40	9.5%	8.0%
45+	9.0%	7.0%

Less Than 8 Years of Service:

At Least 8 Years of Service:

Ag	je	Firefighters	Police Officer
2	5	7.5%	8.0%
3	0	7.5%	6.0%
3	5	6.5%	4.75%
4	0	6.5%	4.0%
45	+	5.0%	4.0%

Plan Effective Date

Established by Chapter 21590, Laws of Florida, Special Act of 1941. Most recent amendments reflected are adopted under Chapters 2000-485, 2001-288, 2002-369, 2004-427, 2007-304, 2011-240, 2012-235, and 2018-180. Laws of Florida, and Local Ordinance 2001-133 and 2003-22.

Eligibility

Full-time City Firefighters or Police Officers are eligible for membership after submitting to a pre-employment physical, providing select medical and employment information, and meeting the requirements of the City's Civil Service Board except for the probationary period.

Credited Service

A Member will be credited with a year of service for each year of employment as a City Firefighter or Police Officer, whether continuous or interrupted, for which Member contributions are made.

Military Service

Service in the armed forces of up to five years, or as required by the Uniformed Services Employee and Re-Employment Rights Act may be counted as years of Credited Service.

Service While Disabled

A Member who is awarded a disability pension after becoming disabled in the line of duty and returns to active service prior to eligibility for service retirement may receive Credited Service for the period of disability. To receive credit for service during the disability, the Member must make contributions for the period of disability based on his Earnings when the disability began within 18 months after returning to active service. The member must remain employed for two years after returning to employment.

Salary

Base salary or wages, including regular longevity bonuses and overtime up to 300 hours per year.

Average Monthly Earnings (AME)

The average of the Member's Earnings during the highest three years during the final ten years of service.

Final Earnings

A Member's Final Earnings is the Member's Earnings during the last year of active employment prior to termination.

Member Contributions

Member contributions are determined as a percentage of the Full Scale Contribution Rate (FSCR) on the basis of the annual actuarial valuation of the Base Plan. The FSCR and the Member contribution rates for the year beginning October 1, 2023 is as follows:

Fiscal Year Earnings	FSCR	Base 80.75% of FSCR
First \$4,000	6%	4.8452%
Next \$1,000	7%	5.6527%
Next \$1,000	8%	6.4602%
Next \$1,000	9%	7.2678%
Next \$1,000	10%	8.0753%
Next \$1,000	11%	8.8828%
Next \$1,000	12%	9.6904%
Next \$2,500	15%	12.1130%
Excess Over \$12,500	25%	20.1883%

Member contributions for the Older Workers will be reduced by the Social Security OASDI Contributions, which they must pay.

If the City's contribution exceeds 40% of Member pay, the Member contributions above will be increased by the ratio of the City's contribution to the 40% of Member pay.

Members who elect the Deferred Retirement Option Program (DROP) do not contribute.

Members who terminate prior to vesting will be eligible for a refund of employee contributions without interest.

City Contributions

The City's contribution to the Base Plan will be determined as the amount required, in addition to Member contributions, contributions by the State of Florida, and other sources of revenue, to pay the actuarially determined normal cost of the Fund, exclusive of post-retirement cost of living adjustments, pursuant to the funding requirements of Chapters 112, 175, and 185 of the Florida Statutes. There are no contributions from the City to the 13th Check Program.

The City's required contributions are paid quarterly and are equal to 134% of the Members' contributions paid during that quarter. This equates to a ratio of 1 to 1.34 of employee to employer contributions.

State Contributions

State premium tax revenue under Chapter 175/185 received annually is used to offset required contributions. The City of Tampa and the IAFF Local 754 and Tampa PBA agree to mutual consent regarding the use of the state premium tax funds.

Normal Retirement

Date:	Earlier of completion of 20 years of service or age 46 with ten or more years of service.
Benefit:	3.15% of AME times years of Credited Service, subject to a maximum of 100% of AME. This benefit is effective October 1, 2004 and is applicable only to plan Members actively employed as Firefighters or Police Officers in the City of Tampa on or after October 1, 2003.
Vesting	
Schedule:	100% after 10 years of Credited Service.
Benefit:	If the Member separates with 10 or more years of service, the annual deferred vested benefit payable monthly at age 46 is an annual amount of 3.15% of AME times Credited Service. This benefit is effective October 1, 2004 and is applicable only to plan Members who were actively

employed as Firefighters or Police Officers in the City of Tampa on or after October 1, 2003. Alternatively, the Member may elect refund of employee contribution without interest.

Deferred Retirement Option Plan

Eligibility:	A Member who has earned at least 20 years of service but no more than
	30 years of service is eligible to elect to participate in DROP. An election to
	participate in DROP is irrevocable.

- Participation: Not to exceed the earlier of 60 months or the completion of 30 years of service with the City.
- Rate of Return: DROP benefits accumulate with interest based on an election of the Member at either 1) the Plan's net investment return or 2) a low risk, variable rate option as determined by the Board of Trustees. A Member may change this option once per year during the month of October.
- Distribution: Lump sum and/or rollover to qualified retirement plan(s) at termination of employment.

Disability – Service Incurred

- Eligibility: Permanent incapacity to perform regular and continuous duty. Permanent incapacity must be caused by and attributable to the performance of the employee's duties as a member of the Fire or Police Department.
- Benefit: Monthly income payable while so disabled equal to 65% of the Member's monthly salary in effect at the date of disability plus one-twelfth of any other pensionable earnings received within one year prior to the date of disability.

Disability – Non-Service Incurred

- Eligibility: Permanent incapacity to perform regular and continuous duty after completion of 10 years of Service. Permanent incapacity not caused or attributable to the performance of the employee's duties as a member of the Fire or Police Department.
- Benefit: Monthly income payable while so disabled equal to 2% of AME times years of Credited Service with a maximum benefit of 50% of AME and a minimum benefit of 25% of AME.

A Member who is receiving a non-service incurred disability, may elect to receive longevity benefits equal to 3.15% of AME times years of Credited Service upon attainment of age 46. This benefit is effective October 1, 2004 and is applicable only to Non-Service Incurred Disabled Members actively employed as Firefighters or Police Officers in the City of Tampa on or after October 1, 2003. Election must be in writing at least 30 days prior to attainment of age 46.

Death Benefits – Post-Retirement

Benefits payable to beneficiary in accordance with option selected at retirement.

Death Benefits – Pre-Retirement & Non-Service Incurred

- Eligibility: Death after completing 10 years of service resulting from causes unrelated to duties as a member of the Fire or Police Department.
- Benefit: The benefits payable to the surviving spouse and children at the time the member would have turned age 46 under the Normal Form of Payment.

Death Benefits – Pre-Retirement & Service Incurred

- Eligibility: Death while in, or due to causes from, the performance of duties as a member of the Fire or Police Department.
- Benefit: The benefit payable monthly to the surviving spouse until death is equal to an annual amount of 100% of Final Earnings reduced by benefits paid to children.

Benefit payable monthly to each surviving child is equal to an annual amount of 15% of Final Earnings. The total payment to children shall not exceed 30% of the Final Earnings. Payments made to surviving children will terminate at the earliest of death, marriage, or reaching age 18 (age 23 for full-time students). Payments no longer paid to surviving children shall continue to be paid to the surviving spouse. If the surviving spouse dies leaving eligible surviving children, each child's share shall increase from 15% to 30% - maximum total payout may not exceed 60% of Final Earnings. In the absence of an eligible surviving spouse or children, the designated beneficiary shall be entitled to the benefit otherwise payable to the Member at normal retirement age for 10 years certain.

Normal Form of Payment

The benefit begins at retirement and continues for the Member's life but guaranteed for the first 120 months. Upon the Member's death, if there is a spouse who has been married to the Member during some period of the Member's employment and at retirement, that spouse will receive a benefit equal to 65% of the Member's benefit, commencing with the Member's death and payable for the rest of the spouse's life or until remarriage. The Member's benefit is guaranteed for the first 120 months. Each surviving unmarried minor child will receive an annual benefit equal to 7.5% of the Final Earnings, up to 15% in the aggregate. These payments will continue until the child reaches age 18 or becomes married.

Optional Forms of Payment

Actuarial Equivalence:	Interest rate: 8.5% Member Mortality Table: RP-2000 combined healthy with blue collar adjustment for males with projection using scale BB <u>Beneficiary Mortality Table</u> : RP-2000 combined healthy for females with projection using scale BB
Form of Payment:	Option 2 - Single Life Annuity Option 3a - 100% Joint and Survivor Annuity Option 3b - 75% Joint and Survivor Annuity Option 3c - 66 2/3% Joint and Survivor Annuity Option 3d - 50% Joint and Survivor Annuity Options 3b, 3c, and 3d reduce upon 1st Death

Cost of Living Adjustment

Commencing on January 1 after the initial October 1 of a Member's retirement, benefits will be increased in step with the cost of living to the extent that such increases can be funded from the Postretirement Adjustment Account (PRAA). The PRAA is funded by investment returns in excess of 5% on the Fund (exclusive of returns allocated to the DROP and 13th Check accounts). While the basic retirement benefits payable to members and beneficiaries are paid from the Base Fund, cost-of-living adjustments are paid from the PRAA.

13th Check Program

Effective October 1, 2007, the 13th Check Program will be funded by investment returns in excess of 10% (limited to 1%) on the Base plan plus the Postretirement Adjustment Account market value of assets at each fiscal year ending September 30. No individual accounts are maintained. The 13th Check Program incorporates no liabilities beyond those attributable to its segregated assets. There are no contributions to the 13th Check Program. Future 13th Check benefits shall be determined according to rules adopted by the Board of Trustees, applicable state laws, and the payment of which are on a sound actuarial basis.

Defined Contribution Plan Component

A defined contribution plan is a retirement plan in which a certain amount of money is set aside each year for the benefit of each member. Effective October 1, 2017, prospectively, the Plan established a defined contribution component as required by Florida Statute, but it is currently unfunded and will remain so as long as the City of Tampa and IAFF Local 754 and Tampa PBA agree to maintain mutual consent regarding use of the state premium tax funds.

Section X - Glossary

- **Total Annual Payroll** is the projected annual rate of pay for the fiscal year beginning on the valuation date of all covered Members.
- **Present Value of Benefits** is the single sum value on the valuation date of all future benefits to be paid to current active Members, Retirees, Beneficiaries, Disability Retirees and Vested Terminations.
- **Normal (Current Year's) Cost** is determined for each participant as the present value of future benefits, determined as of the Member's entry age, amortized as a level percentage of compensation over the anticipated number of years of participation, determined as of the entry age.
- Individual Entry Age Normal Actuarial Cost Method (Level Percent of Compensation) is the method used to determine required contributions under the Plan. The use of this method involves the systematic funding of the Normal Cost (described above) and the Unfunded Accrued (Past Service) Liability. The actuarial accrued liability for active participants is the difference between the present value of future benefits and the present value of future Normal Costs. The actuarial accrued liability for inactive participants is the present value of future benefits.
- Unfunded Actuarial Accrued Liability (UAAL) is the difference between the actuarial accrued liability (described above) and the actuarial value of assets. Under the Entry Age Normal Actuarial Cost Method, an actuarial gain or loss, based on actual versus expected UAAL, is determined in conjunction with each valuation of the plan.
- **Total Required Contribution** is equal to the Normal Cost plus an amount sufficient to amortize the Unfunded Accrued Liability over no more than 30 years. The required amount is adjusted for interest according to the timing of contributions during the year.