

Planning | Urban Design Landscape Architecture Economics | Real Estate

A GAI Consultants Inc. Service Group

Memorandum

To:	Stephen Benson, AICP, CNU-A; Frank Hall, AICP, CNU-A
CC:	Thomas Huggins, Ariel Business Group
Subject:	Community Engagement Report
Project:	15th Street Neighborhood Commercial Corridor
From:	Blake Drury, AICP; Wes Shaffer, AICP
Date:	August 15, 2022 (Revised: October 13, 2022)

Purpose

Tampa City Planning Department (Client) has contracted GAI Consultants and Ariel Business Group (Consultants) to develop a neighborhood commercial district plan for the 15th Street corridor in East Tampa. The boundaries of the Study Area are I-4 on the south and Lake Avenue on the north encompassing the blocks fronting the corridor on each side. This plan will build on previous planning efforts in the East Tampa CRA and incorporate recommendations relative to new opportunities within the Study area. The plan will (1) Evaluate the Study Area's performance as a mixed-use neighborhood commercial corridor; (2) Identify key themes and issues surrounding the growth and development of the Study Area; (3) Develop strategies that address the identified themes and issues; and (4) Outline areas of recommended adjustment to inform a future effort to adopt updates to the City's land development code supporting the continued role of the corridor as a mixed-use neighborhood commercial corridor.

This memo delivers the second task assignment of the project: a *Community Engagement Report* summarizing the voice and values expressed by the community through a series of roundtable discussions hosted by GAI, Ariel Business Group, and the City of Tampa Planning Division on August 3, 2022.

Since the original writing of this memo, the City of Tampa Planning Division met with VM Ybor and Ybor Heights neighborhoods on September 21, 2022, to gather additional public input. Public sentiments shared at this September meeting overlap with findings from the August meeting, themed around crime, character, walkability, maintenance, and business success. Notes that summarize this this meeting are a new section appended to the end of this memo.

Community Outreach

The Consultants invited landowners, business owners, and residents within the study area to participate in a series of roundtable discussions hosted at Ragan Park Community Center on August 3, 2022. Outreach included mailed postcards, door-to-door canvasing, direct email, social media posts on neighborhood boards, a post on the City's community calendar, and a featured story on WFLA News Channel 8. **Appendix A** includes examples of outreach materials used for this effort. The sign-in sheet indicates that 30 people participated in the roundtable discussion series.

Roundtable Discussion Series

The roundtable discussion series consisted of three cycles of focus group interviews each catering to a different stakeholder group: landowners, business owners, and residents. The Consultants hosted each focus group interview, asking questions intended to reveal community values and perceptions about the issues and opportunities along 15th Street. Upon arrival, each participant was provided a brief orientation of the workshop and a "role card" that included warm-up questions. Each participant was then invited to join a roundtable to begin a more in-depth group discussion. **Appendix B** includes documentation of participant feedback from the Role Cards and Focus Group questions. The questions asked included:

Role Card (warm-up questions)

- What is your "role" at tonight's workshop (landowner, business owner, resident)
- How often do you use 15th Street to work, shop, walk, drive, bike?
- If you could only change one thing about 15th Street, what would it be?
- If you could only keep one thing about 15th Street, what would it be?

Focus Group (in-depth questions)

- What do you want to fix about 15th Street? What do you want to keep?
- Does 15th Street make the neighborhood better? How or why?
- If you could start from scratch, what would your neighborhood main street include?

Community Voice & Values

The Consultants observed that the participants were willing to be open and direct about their perception of 15th Street, its role in the community, and the issues this corridor currently faces. Most of what we heard can be organized into 6 categories:

1. Traffic speed: "Too fast, cars need to slow down"

Observations from the Existing Conditions Report

- The City shows 15th Street as part of the "High Injury Network" within Tampa.
- Today, people are using many modes of travel along 15th Street including walking, bicycling, scootering, driving, and bus riding.
- These modes often mix within the right-of-way, sometimes coming into conflict with each other.

Concerns Voiced by Stakeholders

- People speed in-between lights, threaten the safety of all road users, including walkers, bicyclists, and other drivers.
- A lack of pavement lines delineating travel lanes, parking, etc., confuse drivers
- Some intersections are off set or lack stop controls.
- Many pedestrians seem apathetic toward vehicle traffic and often walk out in front of cars.

Community Values

- Safe and comfortable environment for all people using 15th Street.
- Respect for the area's youth and elderly by driving slower

Specific Ideas from Stakeholders

- Narrow and/or reduce travel lanes to supply more designated space for other modes.
- Design intersections to be as compact as possible.
- Resurface and include pavement markings/varied surfacing to delineate space. This could include restoring old brick pavers.
- Redesign 15th Street with features from nearby Columbus Drive such as wider sidewalks, new street trees, intersection and mid-block curb extensions, and decorative crosswalks.

2. Neighborhood services: "We use these businesses"

Observations from the Existing Conditions Report

- The corridor currently supports small grocery/convenience stores, barber & beauty shops, restaurants, many auto repair & body shops, a wholesale seafood business, law offices, and religious institutions.
- Commercial "nodes" occur near intersections at quarter mile intervals with 21st, 26th, and Lake Avenues being the main commercial areas.
- Many properties lack on-site loading areas, putting loading and unloading in the right-ofway.

Concerns Voiced by Stakeholders

- Concern that some retail locations, such as the liquor store, contribute to loitering and litter.
- Parking, outdoor storage, and dumpsters associated with various businesses clutter the public realm and degrade the character/appearance of the corridor.
- Process for change of use/new business is onerous.

Community Values

- 15th Street as a bridge between multiple neighborhoods that support businesses.
- Proximity to shops and services that provide for daily needs.
- Small business support from neighbors many residents use the businesses along this corridor, including the body shops.
- Tasty food and quality services.
- Good jobs in the area.

Specific Ideas from Stakeholders

- Encourage more "funky little shops"
- Renovate some auto repair/body shop uses as restaurant/retail uses, like King State on Floribraska Ave.
- Use Code Enforcement to resolve unsightly aspects of private property.
- Expand public realm space to create more area for pop-up food vendors and retail, particularly during Martin Luther King Jr. Day Parade.

3. Beautification: "Feels like we're forgotten"

Observations from the Existing Conditions Report

- Pavement conditions along 15th Street are generally very poor.
- Power lines produce visual clutter.

• Street tree canopy is very scarce.

Concerns Voiced by Stakeholders

- This area used to be more vibrant; historic homes and former school were sources of community pride.
- Multiple vacant buildings and lots are rundown.
- Lack of trash receptacles contributes to prevalence of litter
- Bus stops are unsheltered and there is no designated space for buses to pull into
- Power lines are very unsightly.
- Many sidewalks, curbs, and street walls are in disrepair.
- Policing and Code Enforcement are not focused on this area

Community Values

- Historic personality
- High quality public realm that reflects care and consideration for the neighborhood

Specific Ideas from Stakeholders

- Salvage/restore brick streets in some areas.
- Restore some of the historic homes and former school.
- Beautify the streets to include more trees and greenery.
- Add bus shelters to show that we care about people who ride the bus.

4. Walkability enhancements: "We want what they have"

Observations from the Existing Conditions Report

- Census data indicates that car ownership/use is relatively low among neighboring households, making walking, bicycling, and busing primary modes of travel for many people.
- Both sides of 15th Street have sidewalks, typically 5 feet in width but there are instances
 where power line poles and other obstructions narrow sidewalk width to 3 feet or less.
- Frequent driveway and street intersections interrupt sidewalk connectivity.
- Shade is scarce throughout the corridor which contributes to high surface temperatures.

Concerns Voiced by Stakeholders

- Driveway cuts change the sidewalk's grade, sloping toward the travel way, which is of particular concern for people in wheelchairs and pushing strollers or carts.
- Street crossings are spaced too far from each other.

Community Values

- Safe walking conditions for all ages and abilities including youth, elderly, and people with physical debilities.
- Places to rest and relax.
- Interesting destinations to walk to.

Specific Ideas from Stakeholders

- Provide street design enhancements like those on Columbus Drive, and parts of Nebraska Avenue such as wider sidewalks, bulbouts with trees, benches, and trash receptacles.
- Provide "continuous sidewalks" at intersections and driveways.

- Add midblock crossing, especially at "T-intersections."
- Plant canopy trees that cast shade along walking paths.

5. Safety, Security, & Comfort: "There's trouble on the corner"

Observations from the Existing Conditions Report

- The intersection at 26th Avenue is particularly active during the day.
- City of Tampa crime data indicates recent crimes within the study area, including aggravated battery and a non-fatal shooting.

Concerns Voiced by Stakeholders

- Nefarious enterprises, such as drug dealing, are a major concern for many neighbors and deters people from walking through the area.
- Loud music emanates from 26th Street late at night.
- Abandoned buildings and broken-down vehicles present the corridor as defunct.

Community Values

- Safe spaces.
- Places that are inviting to diverse range of people.

Specific Ideas from Stakeholders

- Encourage more "funky little shops"
- Renovate some auto-repair/body shop uses as restaurant/retail uses, like King State on Floribraska Ave.
- Adding layer in new housing, like the townhome in Hyde Park, to enhance the corridor's status.

Conclusion

This memo summarizes the voices, values, and key ideas communicated by 15th Street neighbors and owners across multiple roundtable discussions. This information helps to contextualize the data and analysis outlined in the existing conditions report and will guide the development of a vision for the future of 15th Street in the community vision report to follow.

(ADDED) Notes and Comments from VM Ybor and Ybor Heights Public Meeting

The following are notes provided by City staff from the September 21, 2022, workshop with VM Ybor and Ybor Heights neighbors. Number "1" digits represent the frequency of comments, summarized as general topic areas.

Does 15th make the neighborhood better?

- Yes, it brings a historic feel
- It is centrally located and makes the neighborhood accessible
- Not at all. It makes the neighborhood worse. Blighted conditions, poor infrastructure

- Yes, great for through travel
- The park is beautiful
- Yes, connects different parts of the neighborhood

What would make the neighborhood better?

- Eliminate blight 1,1,1,1,1,1,1,1
- Improved walkability 1,1,1,1,1
- Rehab existing structures
- Repair the sidewalks 1,1
- Make it more pedestrian friendly 1,1,1

What do you want to fix? Keep or add?

- Only truly historical elements "everything else can go, e.g. Sham auto repair shop"1,1,1
- Lack of greenery
- Too many liquor stores
- Affordable housing 1,1,1,1
- Dedicated parking, clearly defined parking 1,1,1,1
- Garbage cans
- Dog bag stations
- Preserve older homes and capitalize on any historic look
- Keep it clean
- Get rid of those shady corner stores 1,1,1

If you could start from scratch, what would 15th St. be or have?

- Bike lanes 1,1.1,1,1.1,1,1,1,1
- Connect to Green spine 1,1,1
- Shade trees 1,1,1,1,1,1,1,1
- Wide, Safe accessible sidewalks 1,1,1,1,1,1,1,1,1
- More Crosswalks
- Nice homes
- Neighborhood focused businesses 1,1,1,1,1
- 2-way street
- Create a cohesive typology
- Grocery store 1,1
- Mixed-use developments 1,1,1
- Bury utilities

Comments:

An embarrassment to walk or dive through

North of 21st is a "danger zone" reluctant to walk that area

Allows drivers to avoid I-275 traffic when driving north

If it were safer and more walkable, I would use it daily

Not pedestrian friendly

Not a safe street

Appendix A: Outreach Materials

You're invited to a community visioning workshop. How can we improve the 15th Street corridor? We want to hear from you. Join us Wednesday August 3 at Ragan Park Center

What is your vision for the 15th Street corridor?

You're invited to participate in a community workshop to discuss the ways that we can make 15th Street a better place to live and do business. Your voice matters.

The City of Tampa is studying the 15th Street corridor from Columbus Drive to Lake Avenue. If you use this street, we want to hear from you about how we can improve it.

Please join us Wednesday August 3 at Ragan Park Center (1200 E Lake Ave) for a series of roundtable discussions:

- 3:00pm Business Owners
- 4:15pm Property Owners
- 5:30pm Corridor Residents

Do you have questions or comments about this project?

Call or email Wes Shaffer at 321-319-3039 or w.shaffer@gaiconsultants.com



Appendix B: Focus Group Feedback

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more	X		L	X	
Every few days		\$ EM	?		
Once a week					
Once a month					
Less than once a month			X		X

If you could only change one thing about 15th Street, what would it be? (write in below)

Heath Carry hotter maint

If you could only keep one thing about 15th Street, what would it be? (write in below)

The further would it be? (write in below)

How often do you use 15th Street to... (check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days			Nurch	Surch	
Once a week					
Once a month					
Less than once a month					

If you c	ould only cha	ange one	e thing about
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am bina	and manage	in like	"Columbrus Drive
Vinte	onts low	Tincom o	Nousing
- Since	0112		
If you c	ould only kee	ep one t	hing about
1 Eth Ctr	oot what wo	uld it he	? (write in helow)
15" 311	eet, what wo	out thu	of
	a sionas, so	un yan	

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Every few days				X	
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

Revitable the area to be more appealing - detair homeless; loitering, spie sing, loud music,

If you could only keep one thing about 15th Street, what would it be? (write in below)

offer services to residents in the

HOMEOWISER

Hello, I am a (write in your role)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more				X	
Every few days					
Once a week					
Once a month			X		
Less than once a month					

If you could only change one thing about

15th Street, what would it be? (write in below)
The DRUG TRAFFIC ON 15th + 20 12

Auto body shops

If you could only keep one thing about 15th Street, what would it be? (write in below)

PARKING SPICES

How often do you use 15th Street to...

(check all that apply)

	Work	Shop,	Walk	Drive	Bike
Once a day or more			$\sqrt{}$	V	
Every few days					
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

		PAVEMEN	+		
M	one '	LandSca	pe sen		21ght ofway
NX	eds	maint	Rem	we pou	ver lind

2	
Remove Powerlines	
Id how readers	

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more			/	/	
Every few days					
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

Add more trees to the main street

If you could only keep one thing about 15th Street, what would it be? (write in below)

The old granike Curbstones

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days					
Once a week					
Once a month				X	
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

				01	
TION	noul	the	Rique	or store,	
111	200 14	100Cly	Store	Gast Su	2
		0		Deli	

Hello, I am a Price ideout role)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days					
Once a week					
Once a month			**************************************	X	
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

If you could only keep one thing about

15th Street, what would it be? (write in below) unable to answer due to tack of knowledge in the area.

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more				X	
Every few days			X		
Once a week					
Once a month					
Less than once a month	X	X			X

If you could only change one thing about 15th Street, what would it be? (write in below)

Speed Contral

If you could only keep one thing about 15th Street, what would it be? (write in below)

Character

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more				J	
Every few days					
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days					
Once a week				X	
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more	/		V	/	
Every few days					
Once a week					
Once a month					
Less than once a month		/			V

If you could only change one thing about 15th Street, what would it be? (write in below)

narrow lanes, increase sideuall

If you could only keep one thing about 15th Street, what would it be? (write in below)

MIX OF USES

Business Owner

Hello, I am a (write in your role)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more	/			\checkmark	
Every few days					
Once a week			V		
Once a month					
Less than once a month		6			~

If you could only change one thing about 15th Street, what would it be? (write in below)

Show that,	100 C	ave	about	the
residents 6	and	BU8	(nesses	

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more				/	
Every few days					
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

Make it more besufiful

If you could only keep one thing about 15th Street, what would it be? (write in below)

The PACK

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days					
Once a week					
Once a month					
Less than once a month	W				

If you could only change one thing about 15th Street, what would it be? (write in below)

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businesses	J. V.	A NORTH		

=	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days					
Once a week					
Once a month					
Less than once a month	X				
f you could o	only cha	ange o	ne thi	ng abo	ut

Busness Owner

Hello, I am a (write in your role)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days					
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

If you could only keep one thing about

15th Street, what would it be? (write in below)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days				<	
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

walkability-complete sidewalks and

If you could only keep one thing about 15th Street, what would it be? (write in below)

(not opposed to some commercial)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more					
Every few days				X	
Once a week					
Once a month					
Less than once a month	X	X	X		X

If you could only change one thing about 15th Street, what would it be? (write in below)

Poverty.	Other	than	that	*	
More	trees.				

Historic	nomes

Resident

Hello, I am a (write in your role)

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more				X	
Every few days					
Once a week					
Once a month					
Less than once a month					

If you could only change one thing about 15th Street, what would it be? (write in below)

1			u.	Streets
	ean	UP	TW	streets

How often do you use 15th Street to...

(check all that apply)

	Work	Shop	Walk	Drive	Bike
Once a day or more	X			×	
Every few days					
Once a week					
Once a month					
Less than once a month		X	X		Χ

If you could only change one thing about 15th Street, what would it be? (write in below)

Traffix	à	hit	dangerous	the	Speak	to	5 pace
00			7				U

If you could only keep one thing about 15th Street, what would it be? (write in below)

Everything at Cuscadon.

Workshop Questions

What do you want to fix about 15th Street? What do you want to keep? Nack MOSED all back ground 5 Does 15th Street make the neighborhood better? How or why? 110 cater 06 (85) Jents Store 00 0150 town homes Mayor intersections 5 Iduor Das S TUN invites 151 R 4 another O GAINS

If you could start from scratch, what would 15th Street be or have? homes cochdos , town Men More homes hard

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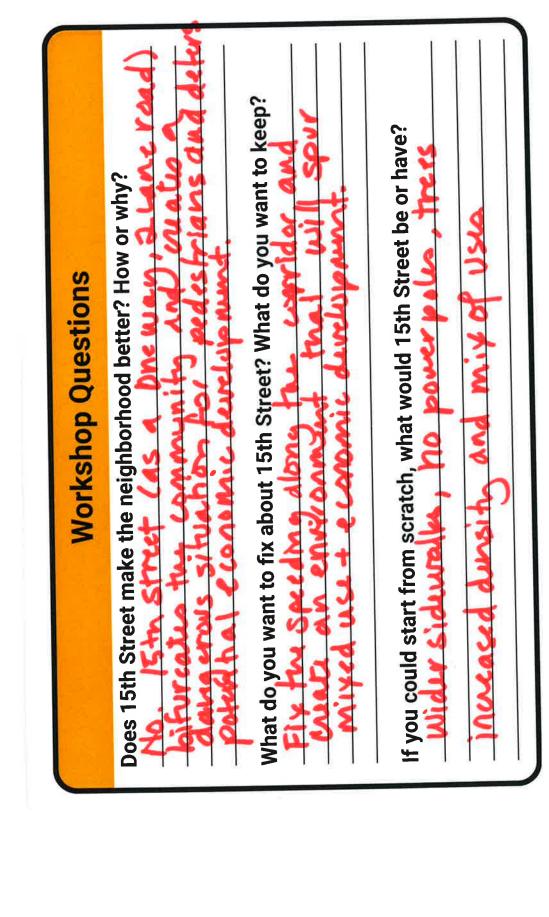
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Workshop Questions Does 15th Street make the neighborhood better? How or why? ISTN & SOFTH AND A COLORIAL What do you want to fix about 15th Street? What do you want to keep? What do you want to fix about 15th Street? What do you want to keep? If you could start from scratch, what would 15th Street be or have?
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Workshop Questions	reet make the neighborhood be	out 15th Street? V	start from scratch, what would 15th Street be mused all area, things to be at the street of the stre
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Workshop Questions	Does 15th Street make the neighborhood better? How or why?	want to fix about 15th Street? What do you want to keep?	If you could start from scratch, what would 15th Street be or have?	
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Wo	nake the	ant to fix abo	from scra	
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Workshop Questions	Does 15th Street make the neighborhood better? How or why?	want to fix about 15th Street? What do you want to keep?	If you could start from scratch, what would 15th Street be or have?
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			What do you want to fix about 15th Street? What do you want to keep	
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Workshop Questions	Does 15th Street make the neighborhood better? How of the a great thoronglybure for the ybor area.		reet? \	27 K
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	es 15		hat do	200
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More connected sidewalks, sheet lonting, shade trash cans, cross nalt

Sarking (marked)

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make d

less audo businesses. More street

If you could start from scratch, what would 15th Street be or have?

KSS DOWER WAS

Fix: Add GreenSpire to Laile Ave. Verpave street. Restripe. Sinkundhis of What do you want to fix about 15th Street? What do you want to keep? converge place calming. Wider improved sickers If you could start from scratch, what would 15th Street be or have? WERK street in provenents. Does 15th Street make the neighborhood better? How or why? improved good g lore Worse **Workshop Questions** PLUS it would anblic parthing. environment IF Malkes the neighborhood Cuscaden Park on-street More mix of uses honzontally , social All of the above. propriements. Traffic a uselconing COSSWALKS. Marked Pronomic lines. ages arake where More Bung

What do you want to fix about 15th Street? What do you want to keep? If you could start from scratch, what would 15th Street be or have? Does 15th Street make the neighborhood better? How or why? Workshop Questions

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Does 15th Street make the neighborhood better? How or why? Ves, the Street is an apportunity for Samothing More in this own. The partic (cuscoden) is a boughter! Nigtonial property, and the Community does utilize it	What do you want to fix about 15th Street? What do you want to keep? Control speed add trues cross walks Keep character	If you could start from scratch, what would 15th Street be or have? * Walk friendly environment * Shaps and carees * protected on street parting
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